

MULTIDIMENSIONAL POVERTY: EVIDENCE FROM VIETNAM

Ha Viet Le
Cuong Viet Nguyen
Tung DucPhung

Abstract

This study examines multidimensional poverty in Vietnam using the method of Alkire and Foster (2007, 2011) and household data from Vietnam Household Living Standard Surveys 2010 and 2012. The poverty is analyzed in five dimensions including health, education, insurance and social support, living condition, and social participation. The result shows that multidimensional poverty has decreased slightly during the 2010-2012 period. There is a large difference between multidimensional poverty and expenditure/income based poverty. While Northern Mountain is the poorest region in terms of income or expenditure, Mekong River Delta is the poorest region in terms of multidimensional poverty. The decomposition analysis shows that the ethnic minority group has a small proportion of population but contributes largely to the national multidimensional poverty. We also decompose the total multidimensional poverty into the contribution of five dimensions. It finds that the deprivation of dimension 'Social insurance and social assistance' contributes the most to the total poverty, while the deprivation of dimension 'Living conditions' contributes the least to the total poverty.

Keywords: Multidimensional Poverty; Poverty; Food poverty; Household survey; Vietnam

JEL classification: I31, I32, O12

Authors are from Mekong Development Research Institute, Hanoi, Vietnam.

Email: hale@mdri.org.vn; cuongnguyen@mdri.org.vn; tungphung@mdri.org.vn

1. Introduction

Over the last decade, there is a growing interest in the concept of multidimensional poverty among researchers and policymakers. Traditionally, poverty was defined in a one-dimensional way, using income or consumption expenditure levels. The development of the capability approach (Sen, 1985) and the evolution of the human development paradigm in 1990 had challenged this perspective, viewing poverty in a much broader context. Proponents of the capability approach criticized poverty measurement based solely on income or resources, since ‘resources availability says nothing about what people do – or could do – with those resources’ (Mancero&Villatoro, 2013). Capability indicates people’s possibilities or degrees of freedom to achieve certain functions such as education, health, nutrition, gender equality and self-respect to lead the life they value (Alkire, 2002; Hicks, 2004 and Wagle, 2002). In this sense, poverty is defined as the inability to satisfy certain basic functions.

Empirical evidence in India also suggested that counting people as poor based on their income alone might result in omitting a large proportion of poor people in some areas and in overreporting poverty in others. Specifically, a study conducted by Ruggieri-Laderchi (2003) found out that 43 percent of children and over half of adults who were capability-poor (in terms of health and education) were not poor using money metric indicator. In this case, using monetary measurements would significantly misidentify deprivations in other dimensions.

A second argument justifying the need for multidimensional poverty is that monetary variables alone do not provide a comprehensive evaluation of human well-being and, hence its poverty, which is a manifestation of insufficient well-being (Bourguignon & Satya, 2003). Human well-being depends on both monetary and non-monetary attributes. Poverty measurements based solely on income can demonstrate the capacity of people to consume through the market; but it does not capture their access to public goods (education, health care, infrastructure, etc.) which neither have markets nor be acquired with income. Therefore, income should be implemented by other variables to be able to capture the multiple aspects that contribute to poverty.

Multidimensional poverty has gained prominence not only in academic discussion but also in policy agenda, both nationally and internationally. For instance, in 2009, Mexico's National Council for the Evaluation of Social Policy (CONEVAL) adopted a multidimensional approach to measure the national poverty. In 2011, a five-dimensional poverty reduction strategy was employed by the Government of Colombia, using a variant of the Alkire and Foster (2011a) method to quantify progress (Ferreira & Lugo, 2012). At international level, the UNDP started introducing multidimensional poverty in its 1997 *Human Development Report*. The Millennium Declaration and the Millennium Development Goals also highlighted multidimensional poverty in the agenda since 2000 (United Nations, 2000). Recently, the UNDP has used the Multidimensional Poverty Index (MPI) to measure poverty of 104 countries in its 2010 *Human Development Report*.

Since the pioneering works of Sen and Bourguignon & Satya, the literature on multidimensional poverty has blossomed quickly, featuring a number of approaches to measure or analyze poverty in more than one dimension of Gordon et al. (2003); Wagle (2008); Maasoumi & Lugo (2008); Ravallion (2011) and Alkire & Foster (2011a), among others. Most of the studies used education, health and living standards to define multidimensional poverty. However, those studies differed in how they measure multidimensional poverty. While some scholars, such as Bourguignon (2003), employed the union approach (poor in any dimension), others advocated the intersection approach (poor in two or more dimension) (Gordon et al, 2003) or relative approach (Wagle, 2008) in defining the poverty line. Furthermore, while scholars like Alkire & Foster (2011a) and Massoumi & Lugo (2008) favored the scalar indices which seek to combine, in a single number, information from various poverty dimensions, Ravallion (2011), on the other hand, proposed a dashboard approach, which emphasized the development of 'the best possible distinct measures of the various dimensions of poverty [...] aiming for a credible set of 'multiple indices' rather than a single 'multidimensional index'' (Ravallion, 2011, p.13).

Viet Nam has been very successful in economic growth and poverty reduction over the last decade. The poverty rate decreased from 58.1 percent in 1993 to 14.5 percent in 2008 and to about 10 percent in 2012. Poverty rate has declined in all population groups, both in urban and rural areas, among the Kinh majority and the ethnic minorities, and in all geographical regions. The poverty rate decreased from 58.1 percent in 1993 to 14.5 percent

in 2008 and to about 10 percent in 2012. The depth of poverty, measured by the poverty gap index and poverty severity index, also decreased remarkably for the whole country as well as different population groups and geographic areas (World Bank, 2013).

Despite of successes in poverty reduction, there are still a large number of challenges for Vietnam in sustaining the achieved results in poverty reduction. Firstly, poverty rate remains very high in remote areas where there is a high proportion of ethnic minorities. In some areas, more than 80 percent of people remain to live below the poverty line (Lanjouw et al., 2013; Nguyen et al., 2015). Secondly, poverty is not sustainable. According to the Vietnam Household Living Standard Surveys 2010 and 2012, the proportion of non-poor households in 2010 falling back into poverty in 2012 account for around 30 percent of the total number of poor households in 2012 (Nguyen et al., 2014). Thirdly, there are poverty issues in urban areas, where there are a large number of migrants working in informal sector. They are vulnerable to poverty, but not supported by social assistance programs (Nguyen et al., 2012).

To reduce the poverty sustainably, there has been an increasing attention in the approach of multidimensional poverty in Vietnam. It is consistently agreed among researchers and policy makers in Viet Nam that poverty is a multi-faceted phenomena and insufficient income is not perfectly coincident with the multidimensional poverty. For example, a significant number of children in non-poor households by the income poverty line have not attended schools. According to VHLSS 2012 statistics, about 66% of children who already left out of school belong to non-poor households. Poverty can be more sustainably reduced if all the dimensions of the poverty such as education, healthcare, and living conditions are taken into account in measuring and designing social assistance policies.

In Viet Nam, the multidimensional poverty has been studied in few studies. UNICEF (2008) measures to measure child poverty in a multidimensional approach using Multiple Indicator Cluster Surveys (MICS). UNDP (2010) estimate Multidimensional Poverty Index using data from the Urban Poverty Survey in Ha Noi and Ho Chi Minh City in 2009-2010.

In this study, we will examine the multidimensional poverty in Vietnam using the Vietnam Household Living Standard Surveys 2010 and 2012. We will apply a widely-used method of Alkire and Foster(2007, 2011). Compared with previous studies on multidimensional poverty in Vietnam, this study has several different aspects. Firstly, we will use the nationally representative surveys (VHLSSs) to examine the multidimensional poverty of the whole country and different geographic regions and population groups over the period 2010-2012. Previous studies tend to focus the analysis of multidimensional poverty for specific regions (for example for Hanoi and Ho Chi Minh city in UNDP (2010)) or groups of population (for example for children in UNICEF (2008)). Secondly, we will conduct a decomposition analysis to examine the contribution to the total multidimensional poverty of different regions and groups of population. Thirdly, we will investigate the difference in the estimate of multidimensional poverty and the estimates of income and expenditure poverty.

The paper comprises of five sections. The second section introduces data sets used in this study. The third section presents the estimation method of Alkire and Foster(2007, 2011). The fourth section presents the empirical results. Finally, conclusion and policy recommendations are presented in the fifth section.

2. Data set

In this study, to measure the multidimensional poverty in Vietnam, we use Vietnam Household Living Standards Survey (VHLSSs) in 2010 and 2012. The surveys were conducted by the General Statistics Office of Vietnam (GSO) every two years. The most recent VHLSS were conducted in 2010 and 2012. Each survey covered 9,399 households. The sample is representative for the whole country, rural and urban areas, and six geographic regions.

The VHLSSs are widely used in Vietnam for poverty and living standard analysis. The VHLSSs contain detailed data on household living standards including basic demography, employment and labor force participation, education, health, income,

expenditure, housing, fixed assets and durable goods, participation of households in poverty alleviation programs.

3. Alkire-Foster's Method

Recently, the Alkire and Foster method has attracted a great international attention for it is a simple tool for measuring and ranking multi-dimensional poverty (Alkire and Foster, 2007, 2011). The method has been applied to analyze poverty in a large number of countries. The method is started with identifying number of dimensions included in multidimensional poverty analysis. Basic dimensions may include health, education, living standards etc. Each dimension is measured by component indicators (denoted as I_k). The next step is to define threshold of deprivation of each component indicator. When thresholds of deprivation of component indicators are available, we can estimate deprivation score of household i with the formula of:

$$c_i = \sum_{k=1}^K w_k I_{ki} \quad (1)$$

Where w_k is weight of component indicator I_{ki} , I_{ki} is value of component k of household i , and K is number of total components. Component I_{ki} is defined as a binary indicator with 1 denoted deprivation and 0 otherwise. Values of weights depends on number of dimensions and numbers of component indicators within each dimension. Weights are often summed to

$$\text{be } 1, \sum_{k=1}^K w_k = 1.$$

Higher value of the deprivation score c means the higher level of deprivation or higher multidimensional poverty. To estimate the poverty rate under the method of Alkire and Foster (2007, 2011), we need to define the poverty cut-off, denoted as L . A household is regarded as poor if its poverty score is higher than the cut-off, i.e. $c_i \geq L$. For instance, Alkire and Foster (2007, 2011) have employed a threshold of 1/3: households having the deprivation score below this thresholds are classified as the multidimensional poor.

After calculating the number of multidimensionally poor households, proportion of the poor is estimated (normally called as headcount ratio, denoted as H):

$$H = \frac{q}{n} \quad (2)$$

Where q and n are the numbers of poor and total households respectively. Simply, the poverty rate is calculated by dividing the total poor people by the total population.

The headcount ratio cannot reflect the level or the depth of deprivation of poor households as households deprived in all dimensions or households deprived in 1/L dimensions are all regarded as the poor. The headcount ratio does not take into account numbers of deprived dimensions of poor households. Consequently, Alkire and Foster (2007, 2011) propose estimation of multidimensional poverty intensity A as:

$$A = \frac{\sum_{i=1}^n c_i(L)}{n} \quad (3)$$

Where $c_i(L)$ is censored deprivation score, with:

$$c_i(L) = c_i \text{ if the household is poor, } c_i \geq L$$

$$c_i(L) = 0 \text{ if the household is non-poor, } c_i < L$$

Finally, we have the Multidimensional Poverty Index (or adjusted headcount ratio) as a product of the headcount ratio H and Poverty Intensity A:

$$MPI = H \times A. \quad (4)$$

The higher MPI, the higher level of multidimensional poverty. The MPI is different from the headcount ratio H as it not only reflect the poverty ratio but also the deprivation depth of the poor. Put differently, according to Alkire and Foster (2007, 2011), the MPI reflect the ratio of multidimensionally poor population adjusted by the poverty intensity.

There is no standard procedure in determining weights for MDP dimensions and indicators. The MDP measures using the weights depend on the priorities of national, regional, provincial, based on the extensive discussion and political consensus. It can be allocated equal or different weights for poverty dimensions and

indicators of each dimension. In that way the allocation of equally weighted is common method used in the country today. The advantage of this method is easy to interpret and present results. Therefore, in the phase of research and initial analysis, the dimensional weight will be distributed equally. Similarly in each dimension indicator's weights are equally distributed.

4. Empirical analysis

4.1. Estimation of multidimensional poverty

A key challenge in multidimensional poverty analysis is to determine poverty dimensions and poverty measurement indicators. In this study, we use several criteria to select measurement indicators including (i) Directly reflect the needs of poor household/people; (ii) Reflects welfare outcomes; (iii) Simple, easy to measure and feasibility of data collection; (iv) Sensitivity to changing of policies; (v) There is international comparability. After reviewing the legal documents in Vietnam and other empirical studies on multidimensional poverty in other countries (for example see Alkire and Foster, 2007, 2011 for review), we select 5 dimensions for multidimensional poverty analysis as follows:

- Health
- Education
- Social insurance and social assistance
- Living conditions
- Access to information and social participation

The dimensions of Health, Education, Social insurance and social assistance, Living conditions reflect the access to basic social services of households. In addition, we also propose the dimension of information access and social participation, since better access to information and social network can increase other opportunities in employment and social services for households.

Especially, there are no data from VHLSSs on indicators of the dimension 'access to information and social participation'. Thus, we use private transfer receipt as a proxy

indicator of this dimension. Table 1 presents the list of indicators on which there are data from VHLSSs. It should be noted that this list of indicators are used for illustration of the multidimensional poverty analysis. Weights attached to indicators are also presented in Table 1.

Table 1: Indicators of multidimensional poverty from VHLSSs

| Dimensions | Indicators | Weight |
|---|--|---------------|
| 1. <u>Health</u> | At least a household member does not have health insurance | 1/15 |
| | No household members using health care service during the past 12 months | 1/15 |
| | No household members using health care service in district-level hospitals or higher-level hospitals during the past 12 months | 1/15 |
| 2. <u>Education</u> | At least a household member do not have upper-secondary school or vocational training degrees | 1/10 |
| | At least a child from 5 to 15 not attending school | 1/10 |
| 3. <u>Social insurance and social assistance</u> | Household members do not have social insurance | 1/10 |
| | At least a household member do not have contributory pensions (for women from 55 years old, and men from 60 years old) | 1/10 |
| 4. <u>Living conditions</u> | Do not use electricity from the national grid | 1/40 |
| | Do not have safe drinking water | 1/40 |
| | Do not have hygienic latrine | 1/40 |
| | Do not have permanent house | 1/40 |
| | Living area per capita less than 8m ² | 1/40 |
| | Do not have television | 1/40 |
| | Do not have motorbike | 1/40 |
| | Do not have telephone | 1/40 |
| 5. <u>Access to information and social participation</u> | Do not have receive any private transfers | 1/5 |

Source: estimation from VHLSSs 2010 and 2012

Table 2 present the mean of indicators. This can be interpreted as the proportion of households who are deprived by these indicators. For example, 65.5% and 59.4% of households had at least a household member without health insurance in 2010 and 2012, respectively. Overall, the proportion of deprivation decreased during 2010-2012 for most of the indicators. There are three indicators (which are highlighted in red color) which have the increasing rate of deprivation during 2010-2012.

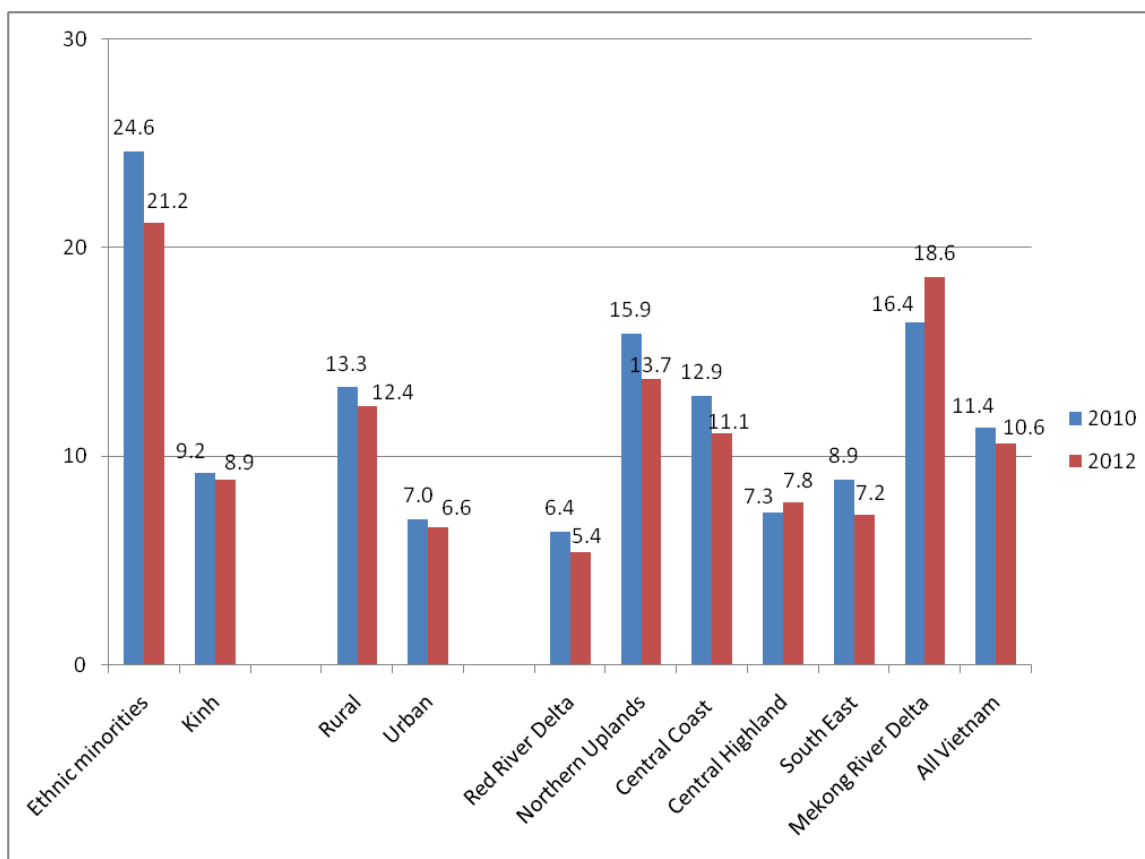
Table 2: The deprivation rate of indicators during 2010-2012

| Dimensions | Indicators | 2010 | 2012 |
|---|--|-------------|-------------|
| 1. <u>Health</u> | At least a household member does not have health insurance | 0.655 | 0.594 |
| | No household members using health care service during the past 12 months | 0.210 | 0.241 |
| | No household members using health care service in district-level hospitals or higher-level hospitals during the past 12 months | 0.478 | 0.504 |
| 2. <u>Education</u> | At least a household member do not have upper-secondary school or vocational training degrees | 0.652 | 0.641 |
| | At least a child from 5 to 15 not attending school | 0.055 | 0.045 |
| 3. <u>Social insurance and social assistance</u> | Household members do not have social insurance | 0.839 | 0.840 |
| | At least a household member do not have contributory pensions (for women from 55 years old, and men from 60 years old) | 0.280 | 0.315 |
| 4. <u>Living conditions</u> | Do not use electricity from the national grid | 0.026 | 0.024 |
| | Do not have safe drinking water | 0.094 | 0.083 |
| | Do not have hygienic latrine | 0.299 | 0.265 |
| | Do not have permanent house | 0.154 | 0.135 |
| | Living area per capita less than 8m ² | 0.131 | 0.100 |
| | Do not have television | 0.107 | 0.081 |
| | Do not have motorbike | 0.241 | 0.196 |
| | Do not have telephone | 0.205 | 0.151 |
| 5. <u>Access to information and social participation</u> | Do not have receive any private transfers | 0.157 | 0.140 |

Source: estimation from VHLSSs 2010 and 2012

After computing the deprivation score using the value and weight of indicators for all the households in the sample, we will define a household as multidimensionally poor if this household has the deprivation score below the poverty cut-off. In this study, we use different poverty cut-offs to examine the sensitivity of the poverty estimates to different poverty cut-off. The cut-off levels include 1/3 (0.33), 2/5 (0.4) and 1/2 (0.5).

Figure 1: The percentage of the multidimensional poor (cutoff level = 0.5)

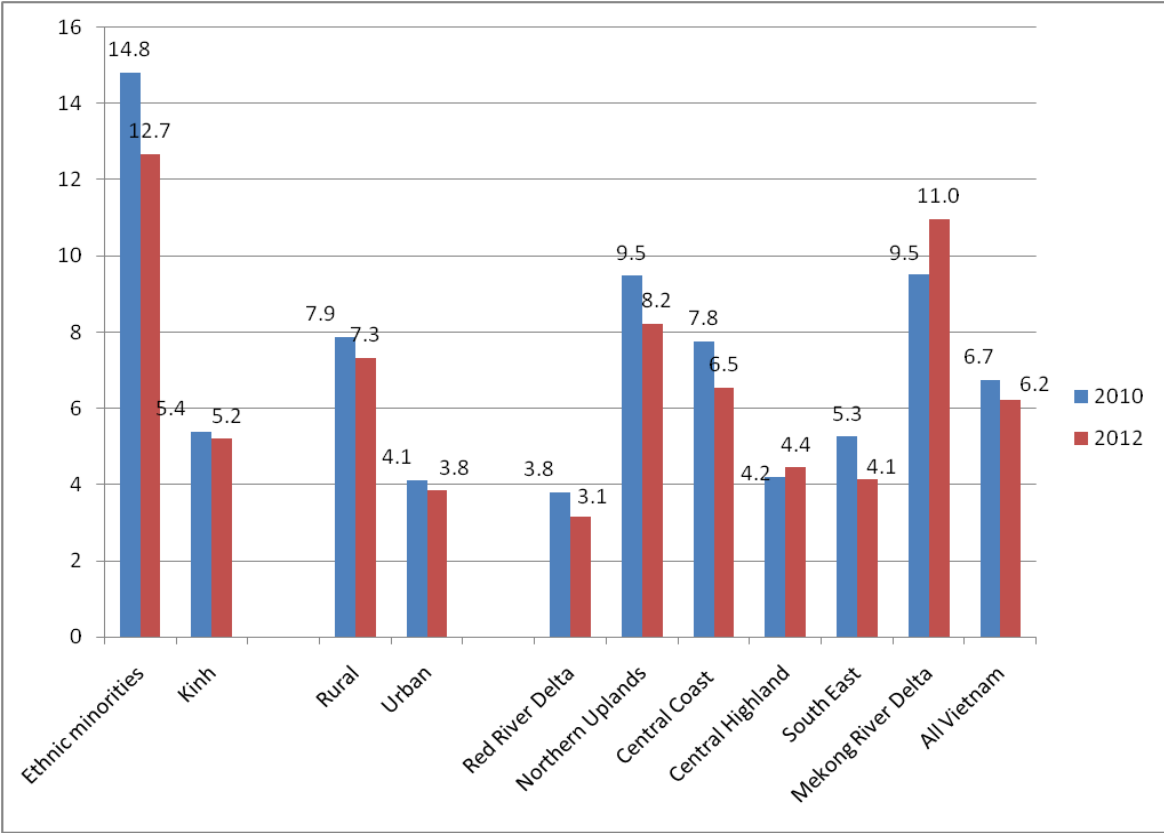


Source: Estimation from VHLSSs 2010-2012

Table A.1 in Appendix 3 presents the proportion of the multidimensional poor (headcount index) using different poverty cut-off levels. Overall, the ranking of the multidimensional poverty of regions using different poverty cut-off levels is quite similar. For interpretation, we use the poverty cut-off equal to $\frac{1}{2}$ (the highest cut-off level in this study). Figure 1 shows that the proportion of the multidimensional poor decreased from 11.4% in 2010 to 10.6% in 2012. As expected, the ethnic minorities and rural households have a higher proportion of the multidimensional poor than Kinh and urban households. By regions, Mekong River Delta is the region having the highest rate of multidimensional poverty, while Red River Delta is the region having the lowest rate of multidimensional poverty. This analysis is different from the poverty analysis using income or expenditure poverty lines in which Northern Mountain is often regarded as the poorest region and South East is the least poor region.

As mentioned from the methodology section, the multidimensional poverty (or headcount index) does not reflect the deprivation level or the depth of multidimensional poverty. Thus, we compute the multidimensional poverty index (MPI) which is also called the adjusted headcount index. In Appendix, Tables A.1, A.2 and A.3 present the headcount index (H), the poverty intensity index (A), and the adjusted headcount index MPI under different poverty cut-off levels. In Figure 2, we present the MPI using the cutoff level of ½. By regions, Mekong River Delta is still the region having the highest MPI, followed by the Northern Mountains and Uplands. Red River Delta has the lowest MPI. Ethnic minorities and rural households have higher MPI than Kinh and urban households. However, the gap between the urban and rural households as well as between ethnic minorities and Kinh is much larger in the MPI than in the headcount index.

Figure 2: The multidimensional poverty index (MPI) (cutoff level = 0.5)



Source: Estimation from VHLSSs 2010-2012

4.2. Decomposition of MPI by regions and dimensions

The method of Alkire and Foster (2007, 2012) allows for decomposition of the MPI by population sub-groups or by dimensions. The decomposition of MPI by population sub-groups is very simple, since the national MPI is equal to the weighted average of MPI of sub-groups with the weights equal to the share of sub-group population in the national population. Table 3 presents the share of sub-group population and the contribution of sub-groups to the national MPI. It shows that the ethnic minority group has a small proportion of population but contributes largely to the national multidimensional poverty.

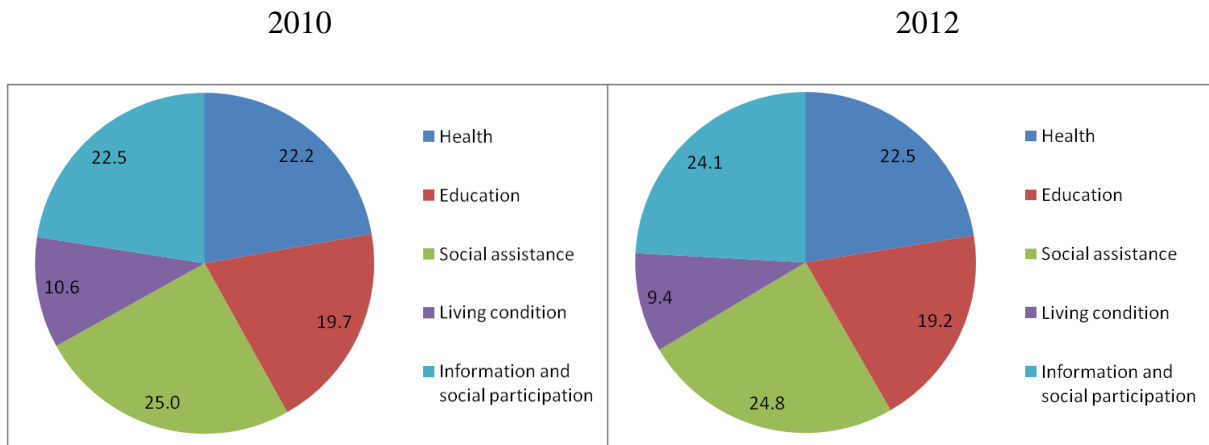
Table 3: Decomposition of MPI by population groups

| | The share of population in total population of the country | | Contribution to the total MPI of the country (%) | |
|--------------------|--|------|---|-------|
| | 2010 | 2012 | 2010 | 2012 |
| Ethnic minorities | 0.14 | 0.14 | 30.3 | 28.4 |
| Kinh | 0.86 | 0.86 | 69.7 | 71.6 |
| Rural | 0.69 | 0.70 | 81.4 | 82.0 |
| Urban | 0.31 | 0.30 | 18.6 | 18.0 |
| Red River Delta | 0.25 | 0.24 | 14.0 | 12.1 |
| Northern Uplands | 0.13 | 0.13 | 17.8 | 16.8 |
| Central Coast | 0.22 | 0.22 | 25.1 | 23.1 |
| Central Highland | 0.05 | 0.05 | 3.4 | 3.8 |
| South East | 0.17 | 0.17 | 13.2 | 11.2 |
| Mekong River Delta | 0.19 | 0.19 | 26.6 | 33.0 |
| All Vietnam | 1.00 | 1.00 | 100.0 | 100.0 |

Source: Estimation from VHLSSs 2010-2012

Next, we decompose the total MPI into the contribution of 5 dimensions. It shows that the deprivation of dimension ‘Social insurance and social assistance’ contributes the most to the total poverty. Meanwhile, the deprivation of dimension ‘Living conditions’ contributes the least to the total poverty.

Figure 3: Contribution of dimensions to the total MPI (%)



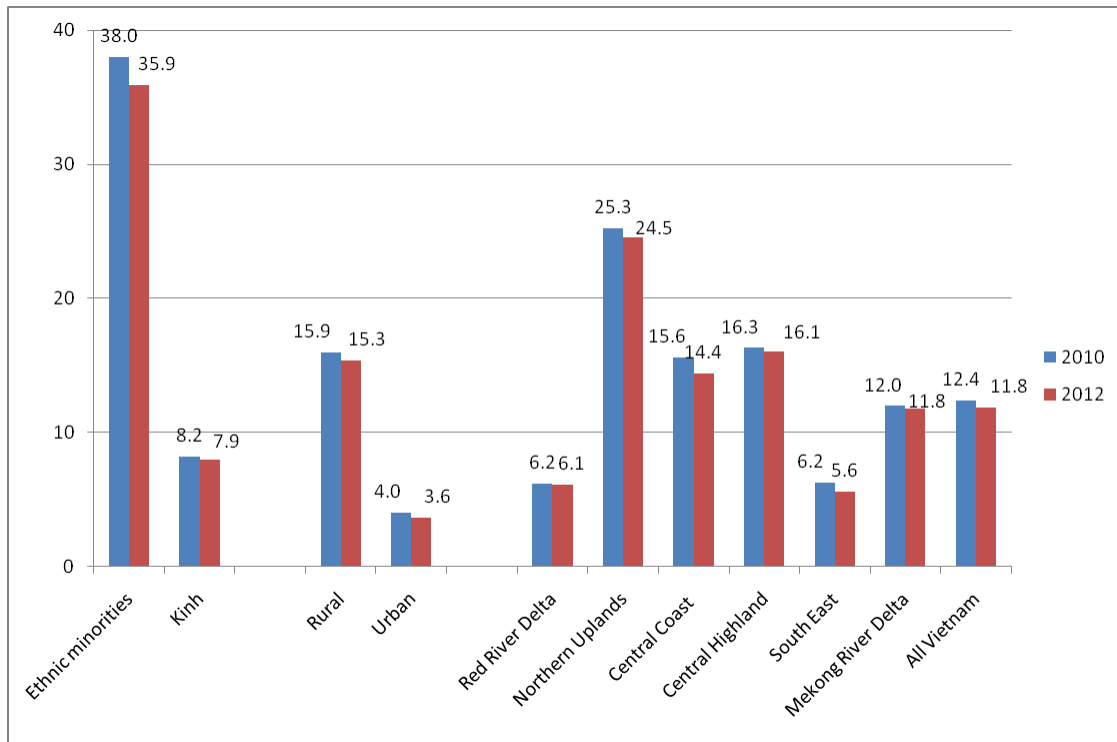
Source: Estimation from VHLSSs 2010-2012

4.3. Differences between multidimensional poverty, income poverty, and expenditure poverty

An important question is whether there is a significant difference between multidimensional poverty measure and the traditional poverty measure in Vietnam, i.e., income poverty and expenditure poverty measures. Figure 4 presents the poverty rate using the income poverty of MOLISA estimated using the VHLSSs 2010 and 2012. Unlike the multidimensional poverty, the income poverty rate is highest in Northern Mountain and lowest in South East.

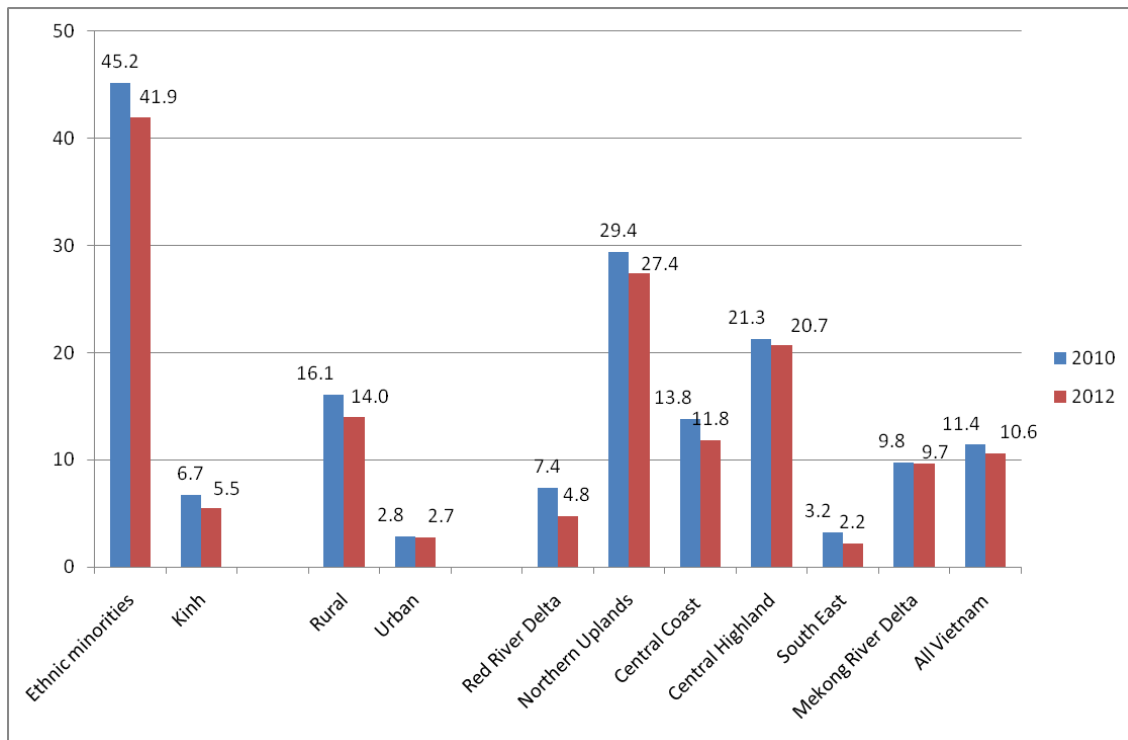
Figure 5 estimate the expenditure poverty rate. For comparison with the income poverty rate in Figure 4, we use the expenditure poverty line so that the estimated expenditure poverty rate of the whole country equal to the estimated income poverty rate, that is 12.1% in 2010 and 10.6% in 2012. Similar to the income poverty, the expenditure poverty rate is highest in Northern Mountain and lowest in South East.

Figure 4: Income poverty rate (%)



Source: Estimation from VHLSSs 2010-2012

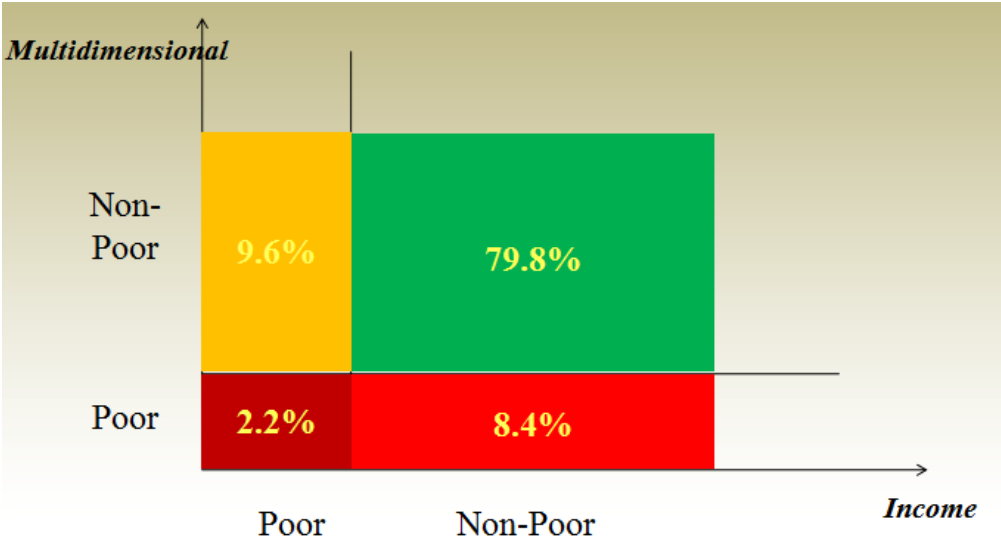
Figure 5: Expenditure poverty rate (%)



Source: Estimation from VHLSSs 2010-2012

Figure 6 presents the comparison of the poverty classification using the income poverty approach and the multidimensional poverty approach (using the cut-off level of ½). There is a remarkable difference between the income poor and the multidimensional poor. More specifically, only 2.2% of households are classified as the poor by both the income approach and the multidimensional approach. This group should be supported by poverty reduction and vocational training programs. Around 9.6% of households are classified as the poor by the income approach but non-poor by the multidimensional approach. This group can be provided with vocational training and other measures to support production and employment. On the other hand, about 8.4% of households are classified as the poor by the multidimensional approach but having income above the income poverty line. Programs that increase access to basic social services should be provided for this group.

Figure6: Classification of household by multidimensional poverty and income poverty



Source: Estimation from VHLSSs 2010-2012

5. Conclusion

The poverty is a multidimensional phenomenon in which the income or expenditure poverty is just one of many deprivations that the poor have to face. For example, there are

many children living in non-poor income or expenditure households but are still not in school. Many non-poor income households but do not have safe water resources or hygienic sanitation to use. The multidimensional poverty approach is consistent with policies and practices of poverty in Viet Nam. The multidimensional poverty can sever to identify objects for poverty reduction programs as well as monitoring the status of the country and local's poverty reduction.

The method of Alkire and Foster (2007, 2011) is widely used to analyse multidimensional poverty. According this method, poor people or poor households are determined based on deprivation levels on poverty dimensions. Based on the data availability from the 2010 and 2012 VHLSSs, five selected dimensions include Health care, Education, Insurance and social support, Living condition, Information approach and social participation. These dimensions are measured by 14 component indicators.

The result shows that multidimensional poverty has decreased in the 2010-2012 period. If we use the poverty cut-off equal to 0.5, the proportion of the multidimensional poor decreased from 11.4% in 2010 to 10.6% in 2012. By regions, Mekong River Delta is the region having the highest rate of multidimensional poverty, while Red River Delta is the region having the lowest rate of multidimensional poverty. This analysis is different from the poverty analysis using income or expenditure poverty lines in which Northern Mountain is often regarded as the poorest region and South East is the least poor region.

The decomposition analysis shows that the ethnic minority group has a small proportion of population but contributes largely to the national multidimensional poverty. We also decompose the total multidimensional poverty into the contribution of 5 dimensions. It shows that the deprivation of dimension 'Social insurance and social assistance' contributes the most to the total poverty. Meanwhile, the deprivation of dimension 'Living conditions' contributes the least to the total poverty.

The analysis result also indicates that there is significant difference between multidimensional poverty and income poverty (as well as expenditure poverty). Households being poor by multidimensional poverty but not poor by income (and vice versa) accounted for a large proportion, while households being poor in both multidimensional poverty and

income poverty were only a small proportion. This confirms income or expenditure only reflect one-dimension in the needs of poor households.

The findings also indicate gaps of poverty reduction policies when the policies support for health, education and living conditions have not covered all the deprivation objects in these dimensions. The combination of identifying beneficiaries can rely on both income and multidimensional poverty measure. The poor households in both income and multidimensional are the poorest group, they need to be supported by many poverty reduction policies including employment support and access to basic social services. The group of households is classified as poor in income but not poor in multidimensional poverty can be supported by policies to improve income as job training and job seeking assistance. In contrast, the multidimensional poverty households but not poor in income can get help by supporting policies to improve access to basic social services.

References

- Alkire, S. (2002), *Valuing Freedoms: Sen's Capability Approach and Poverty Reduction*, Oxford University Press.
- Alkire, S. and Foster, J. E. (2007), 'Counting and Multidimensional Poverty Measures', *Working Paper 7, Oxford, Poverty and Human Development Initiative*, University of Oxford.
- Alkire, S. and Foster, J. E. (2011a), 'Counting and Multidimensional Poverty Measurement', *Journal of Public Economics*, Vol. 95, 476-487.
- Alkire, S., J. Roche, M. Santos, and S. Seth (2011), "Multidimensional Poverty Index 2011: Brief Methodological Note", The Oxford Poverty and Human Development Initiative (OPHI), Oxford Department of International Development Queen Elizabeth House, University of Oxford
- Bourguignon, F. & Satya, R.C. (2003), 'The measurement of multidimensional poverty', *Journal of Economic Inequality*, Vol 1(1), pp 25-49.
- Chakravarty, S., Joseph. D, and Jacques, S. (2008), 'On the Watts Multidimensional Poverty Index and its Decomposition', *World Development*, Vol 36(6), pp. 1067-1077.
- Dang, V., Do, T., Nguyen, C., Phung, T., and Phung, T., 2013. "Achievements and challenges in the progress of reaching millennium development goals of Vietnam," MPRA Paper 54207, University Library of Munich, Germany.
- Deutsch, J. & Silber, J. (2005), 'Measuring multidimensional poverty: An empirical comparison of various approaches', *Review of Income and Wealth*, Vol 51(1), pp. 145-174.
- Duclos, J.Y, Sahn, D. and Younger, S. (2006), 'Robust multidimensional poverty comparisons', *Economic Journal*, Vol 116(514), pp. 943-968.
- Ferreira, F. & Lugo, M.A. (2012), 'Multidimensional Poverty Analysis: Looking for a Middle ground', *IZA Policy Paper No.45*.
- Gordon, D., Namdy, S., Pantazis, C., Pemberton, S., & Townsend, P. (2003), 'The distribution of child poverty in the developing world', *Bristol: Centre for International Poverty Research*.
- Hicks, D.A. (2004), 'Inequalities, agency, and well-being: Conceptual Linkages and Measurement Challenges in Development', *WIDER Research Paper #31*.

Lanjouw, P., Marra, M., and Nguyen, C. 2013. "Vietnam's evolving poverty map: patterns and implications for policy," Policy Research Working Paper Series 6355, The World Bank.

Maasoumi, E. & Lugo, M.A. (2008), 'The information basis of Multivariate Poverty Assessments', in *Quantitative Approaches to Multidimensional Poverty Measurement*, Kakwani & Silber (eds), Palgrave Macmillan.

Mancero, X. & Villatoro, P. (2013), 'The multidimensional measurement of poverty', 12th Meeting of the Executive Committee of the Statistical Conference of the Americas of the Economic Commission for Latin America and the Caribbean.

Nguyen, C., Phung, T. and Westbrook, D., (2015) "Do the Poorest Ethnic Minorities Benefit from a Large-Scale Poverty Reduction Program? Evidence from Vietnam", *The Quarterly Review of Economics and Finance*, 56, 3-14.

Nguyen, C., Phung, T., and Tran, T. (2014), "Poverty reduction in Vietnam in the economic slowdown", Research report.

Nguyen, C., Vu, L., and Nguyen, T. 2012. "Urban poverty in Vietnam: determinants and policy implications," *International Journal of Development Issues*, Emerald Group Publishing, vol. 12(2), pages 110-139, June.

Ravallion, M. (2011), 'On multidimensional indices of poverty', *Journal of Economic Inequality*, Vol 9(2), pp. 235-248.

Ruggieri-Laderchi, C., Saith R., and Stewart, F. (2003), 'Does it matter that we do not agree on the definition of Poverty? A comparison of four approaches?', *Oxford Development Studies*, 31, 243-274.

Sen, A. (1985), *Commodities and Capabilities*, Oxford University Press.

UNDP (1997), *Human Development Report*, New York: Oxford University Press.

UNDP (2000), *Human Development Report: The real wealth of nations: Pathways to human development*, New York: Palgrave Macmillan.

UNDP (2010), "Urban Poverty Assessment in Hanoi and Ho Chi Minh City", the United Nations Development Programmes (UNDP), the Hanoi People's Committee and the Ho Chi Minh City People's Committee, Vietnam.

UNICEF (2008), 'Children in Viet Nam – who and where are the poor?', UNICEF, Hanoi, Vietnam.

United Nations (2000), UN Millennium Declarations, Resolutions A/RES/55/2, United Nations, New York.

Wagle, U.R. (2002), 'Rethinking Poverty: Definition and Measurement', *International Social Science Journal*, 54(171), pp. 155-165.

Wagle, U.R. (2008), 'Multidimensional Poverty: An Alternative Measurement Approach for the United States?', *Social Science Research*, 37, pp 559-580.

World Bank (2013), "Well Begun, Not Yet Done: Vietnam's Remarkable Progress on Poverty Reduction and the Emerging Challenges", The World Bank.

APPENDIX

Table A.1. Multi-dimensional headcount (H) at different poverty thresholds (%)

| | Threshold=0.33 | | | Threshold=0.4 | | | Threshold=0.5 | | |
|--------------------|----------------|-------------|-------------|---------------|-------------|-------------|---------------|-------------|-------------|
| | 2010 | 2012 | Change | 2010 | 2012 | Change | 2010 | 2012 | Change |
| <i>Ethnicity</i> | | | | | | | | | |
| Ethnic minorities | 71.0 | 69.1 | -0.7 | 50.3 | 47.7 | -2.6 | 24.6 | 21.2 | -3.4 |
| Kinh | 49.0 | 45.8 | -1.8 | 29.9 | 27.1 | -2.8 | 9.2 | 8.9 | -0.3 |
| <i>Urban/rural</i> | | | | | | | | | |
| Rural area | 57.4 | 54.5 | -1.5 | 36.6 | 33.5 | -3.1 | 13.3 | 12.4 | -0.9 |
| Urban area | 39.8 | 36.3 | -2.3 | 23.7 | 21.7 | -2.0 | 7.0 | 6.6 | -0.4 |
| <i>Regions</i> | | | | | | | | | |
| Red River Delta | 36.9 | 34.8 | 1.3 | 22.5 | 19.7 | -2.8 | 6.4 | 5.4 | -1 |
| Northern Uplands | 55.9 | 53.6 | -2.2 | 36.0 | 34.4 | -1.6 | 15.9 | 13.7 | -2.2 |
| Central Coast | 54.8 | 49.4 | -5.2 | 35.6 | 30.3 | -5.3 | 12.9 | 11.1 | -1.8 |
| Central Highland | 48.8 | 52.0 | 4.1 | 26.1 | 28.4 | 2.3 | 7.3 | 7.8 | 0.5 |
| South East | 48.7 | 42.6 | -4.8 | 29.6 | 26.4 | -3.2 | 8.9 | 7.2 | -1.7 |
| Mekong River Delta | 69.9 | 68.5 | -0.2 | 45.3 | 43.4 | -1.9 | 16.4 | 18.6 | 2.2 |
| Total | 52.0 | 49.0 | -1.6 | 32.7 | 30.0 | -2.7 | 11.4 | 10.6 | -0.8 |

Source: Estimation from the 2010 and 2012 VHLSSs

Table A.2. Intensity of Deprivation (A)

| | Threshold=0.33 | | | Threshold=0.33 | | | Threshold=0.33 | | |
|--------------------|----------------|--------------|---------------|----------------|--------------|---------------|----------------|--------------|---------------|
| | 2010 | 2012 | Change | 2010 | 2012 | Change | 2010 | 2012 | Change |
| <i>Ethnicity</i> | | | | | | | | | |
| Ethnic minorities | 0.476 | 0.468 | -0.008 | 0.522 | 0.514 | -0.008 | 0.602 | 0.598 | -0.004 |
| Kinh | 0.439 | 0.437 | -0.002 | 0.488 | 0.489 | 0.001 | 0.586 | 0.584 | -0.002 |
| <i>Urban/rural</i> | | | | | | | | | |
| Rural area | 0.449 | 0.445 | -0.004 | 0.498 | 0.497 | -0.001 | 0.592 | 0.590 | -0.002 |
| Urban area | 0.435 | 0.433 | -0.002 | 0.485 | 0.483 | -0.002 | 0.587 | 0.581 | -0.006 |
| <i>Regions</i> | | | | | | | | | |
| Red River Delta | 0.438 | 0.428 | -0.010 | 0.486 | 0.480 | -0.006 | 0.593 | 0.582 | -0.011 |
| Northern Uplands | 0.459 | 0.456 | -0.003 | 0.513 | 0.508 | -0.005 | 0.596 | 0.599 | 0.003 |
| Central Coast | 0.452 | 0.445 | -0.007 | 0.500 | 0.497 | -0.003 | 0.601 | 0.589 | -0.012 |
| Central Highland | 0.426 | 0.422 | -0.004 | 0.482 | 0.473 | -0.009 | 0.574 | 0.570 | -0.004 |
| South East | 0.437 | 0.430 | -0.007 | 0.486 | 0.474 | -0.012 | 0.590 | 0.576 | -0.014 |
| Mekong River Delta | 0.448 | 0.455 | 0.007 | 0.494 | 0.507 | 0.013 | 0.581 | 0.590 | 0.009 |
| Total | 0.446 | 0.443 | -0.003 | 0.495 | 0.494 | -0.001 | 0.591 | 0.588 | -0.003 |

Source: Estimation from the 2010 and 2012 VHLSSs

Table A.3. Multi-dimensional Poverty Index (MPI = H x A) (100%)

| | Threshold=0.33 | | | Threshold=0.33 | | | Threshold=0.33 | | |
|--------------------|----------------|-------|--------|----------------|-------|--------|----------------|-------|--------|
| | 2010 | 2012 | Change | 2010 | 2012 | Change | 2010 | 2012 | Change |
| <i>Ethnicity</i> | | | | | | | | | |
| Ethnic minorities | 37.89 | 36.93 | -0.96 | 26.26 | 24.52 | -1.74 | 14.81 | 12.68 | -2.13 |
| Kinh | 25.64 | 24.73 | -0.90 | 14.59 | 13.25 | -1.34 | 5.39 | 5.20 | -0.19 |
| <i>Urban/rural</i> | | | | | | | | | |
| Rural area | 30.22 | 29.28 | -0.94 | 18.23 | 16.65 | -1.58 | 7.87 | 7.32 | -0.56 |
| Urban area | 20.75 | 19.66 | -1.09 | 11.49 | 10.48 | -1.01 | 4.11 | 3.83 | -0.27 |
| <i>Regions</i> | | | | | | | | | |
| Red River Delta | 21.11 | 21.19 | 0.07 | 10.94 | 9.46 | -1.48 | 3.80 | 3.14 | -0.65 |
| Northern Uplands | 30.43 | 29.23 | -1.20 | 18.47 | 17.48 | -0.99 | 9.48 | 8.21 | -1.27 |
| Central Coast | 29.33 | 26.57 | -2.77 | 17.80 | 15.06 | -2.74 | 7.75 | 6.54 | -1.22 |
| Central Highland | 24.24 | 25.74 | 1.50 | 12.58 | 13.43 | 0.85 | 4.19 | 4.45 | 0.26 |
| South East | 24.43 | 21.97 | -2.46 | 14.39 | 12.51 | -1.87 | 5.25 | 4.15 | -1.10 |
| Mekong River Delta | 34.54 | 34.99 | 0.45 | 22.38 | 22.00 | -0.37 | 9.53 | 10.97 | 1.45 |
| Total | 27.34 | 26.45 | -0.89 | 16.19 | 14.82 | -1.37 | 6.74 | 6.23 | -0.50 |

Source: Estimation from the 2010 and 2012 VHLSSs